

# The EU Pharmaceutical Reform - orphan and paediatric medicines

EURORDIS Open Academy  
29 September 2023

Kaja Kantorska and Fabio D'atri  
Health and Food Safety Directorate General  
Medical products and innovation Directorate  
Unit D1 - Medicines: policy, authorisation and monitoring



European  
Commission

#HealthUnion



# EU Pharmaceutical Reform

Builds  
on the  
**Pharmaceutical  
Strategy** for  
Europe (2020)

**Supports**  
EU citizens and  
industry

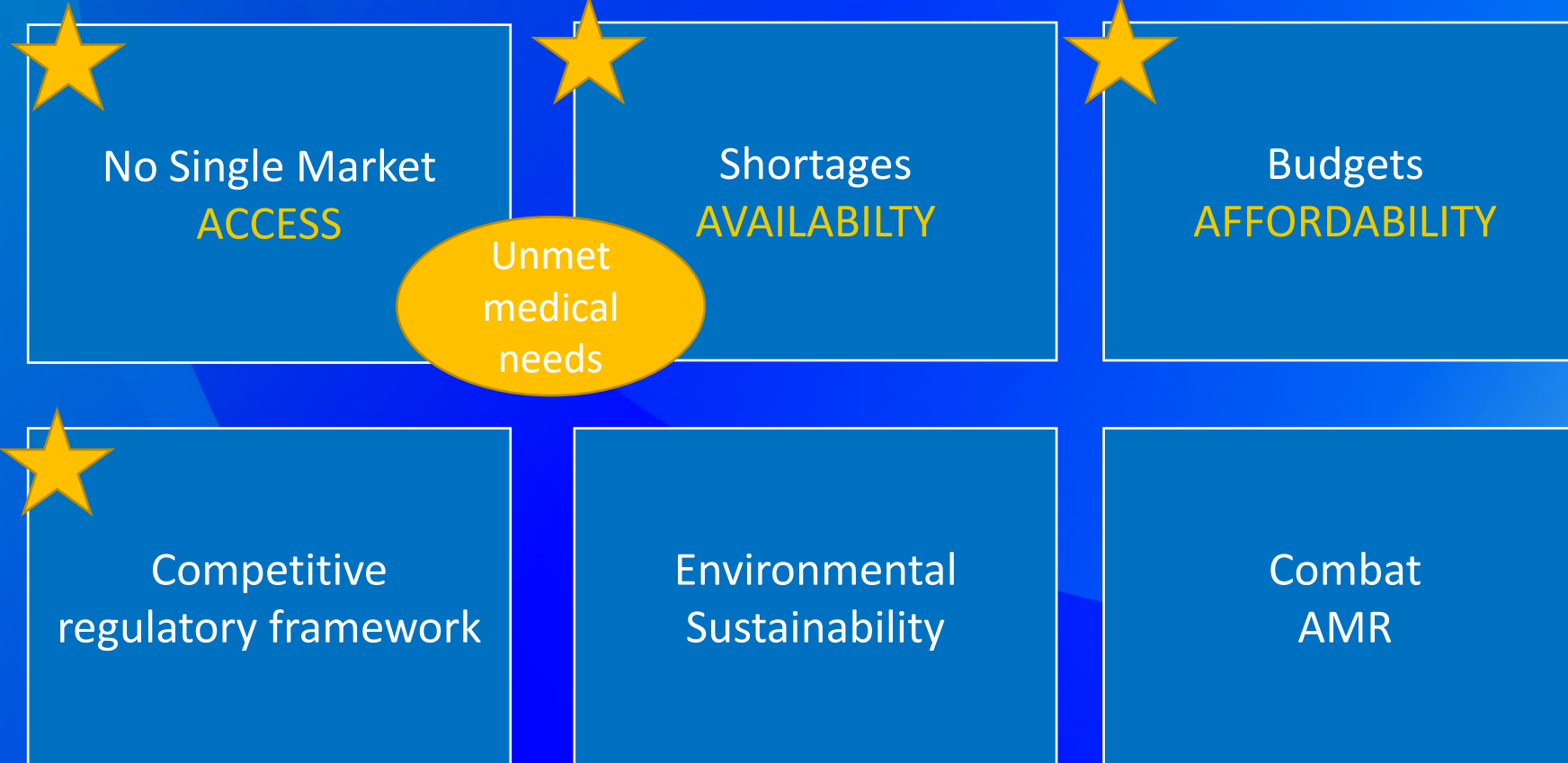
Addresses **long-  
standing  
challenges** and  
**public  
emergencies**

Marks a  
**European  
Health Union  
milestone**



# 6 Key political objectives

## “TRIPLE A”



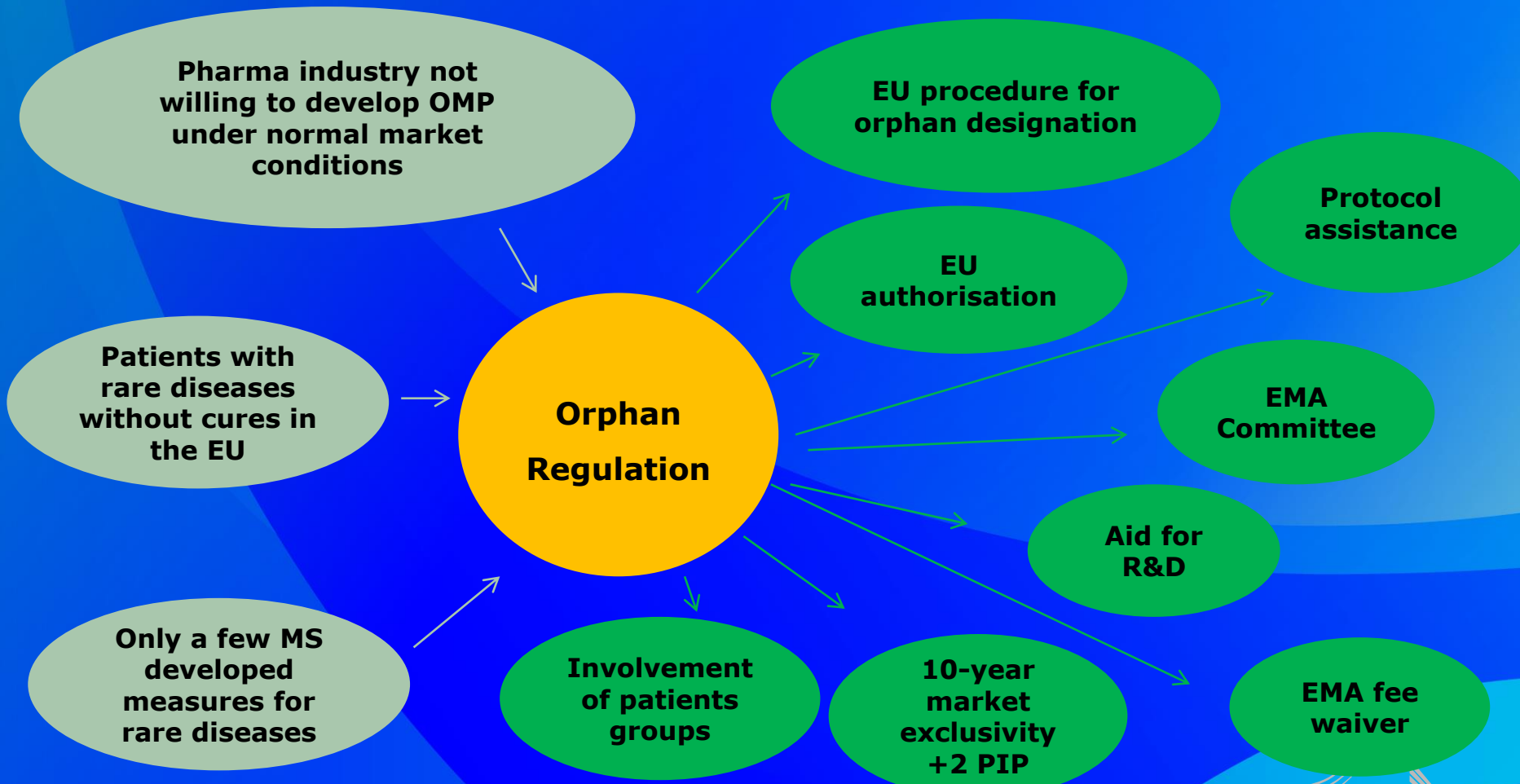
Single market of medicines in the EU

# Orphan medicines



# Problems

# Tools



## Prevalence criteria

**Prevalence** ( $\leq 5 / 10,000$ )  
OR  
**Insufficient return  
on investment**  
(costs > expected revenues)

## Seriousness criteria

Life-threatening or  
chronically debilitating

Life-threatening,  
seriously debilitating  
or serious and chronic

## Existing methods criteria

**Available methods for  
diagnosis / prevention /  
treatment**

**NO**

**YES** Significant benefit /  
non satisfactory

## Evaluation results

- More orphan medicines, available faster and to more Member States
- Development for the rarest diseases
- Increased use of orphan incentives = important for the development of orphan products
- Impossible to achieve similar results without EU level action

# Summary of problems found in evaluation

- Insufficient development in areas of greatest unmet medical needs
  - 95 % rare diseases no treatment option
  - 'One-size-fits-all' incentives and rewards <-> unmet needs
- Availability and accessibility varies across MS
  - No link between incentive and placing on market (orphans)
  - Limited generic competition after expiry of exclusivity periods
- Scientific and technological developments cannot be fully exploited
  - Instruments in legislation not adequate for advances in science: biomarkers and personalised medicine
- Certain procedures inefficient and burdensome



## Specific objectives for orphans

- **Promote innovation** for rare diseases in particular in areas of **high unmet medical need**
- Create a **more balanced system** for pharmaceuticals in the EU that promotes affordability for health systems while rewarding innovation
- Ensure timely **patient access** to orphan medicines in all Member States
- Reduce the regulatory burden and provide a flexible regulatory framework

# Addressing UMN of rare disease patients

## Orphan criteria at designation stage

A life-threatening or chronically debilitating condition:

- (a) affecting not more than five in 10 000 persons in the Union;
- (b) there exists no satisfactory method authorised in the Union or, where such method exists, that the medicinal product would be of **significant benefit** to those affected by that condition.

## What is new?

No insufficient return on investment criterion

If prevalence not possible – other criteria set for certain conditions

Commission Notice on significant benefit encoded in an Implementing Regulation

# High unmet medical needs

only medicines for rare diseases (orphan medicines)



Established use products excluded

**Indication criterion:** therapeutic indication must relate to a *life threatening* [OR] *chronically debilitating condition* – **criteria of the definition of the orphan medicinal product**



## Comparison to authorised medicines:

- *No medicine is authorised in the EU*
- [OR]

- *A medicine is authorised in the EU but it will bring **exceptional therapeutic advancement (more than 'significant benefit')***



**Effect criterion:** Use of the medicine results in *meaningful reduction in disease morbidity / mortality* for the relevant patient population

**EMA** to set *scientific guidelines* for the application of the article + consultation process of downstream actors and stakeholders (HTA/P&R bodies (possibility to include patients, industry, others)).

# Addressing UMN of rare disease patients and access

## Market exclusivity

- (a) 9 years for orphan medicinal products other than those referred to in points (b) and (c);
- (b) 10 years for orphan medicinal products addressing a high unmet medical need
- (c) 5 years for orphan medicinal products which have been authorised in accordance with Article 13 of revised Directive 2001/83/EC (well established use).



## What is new?

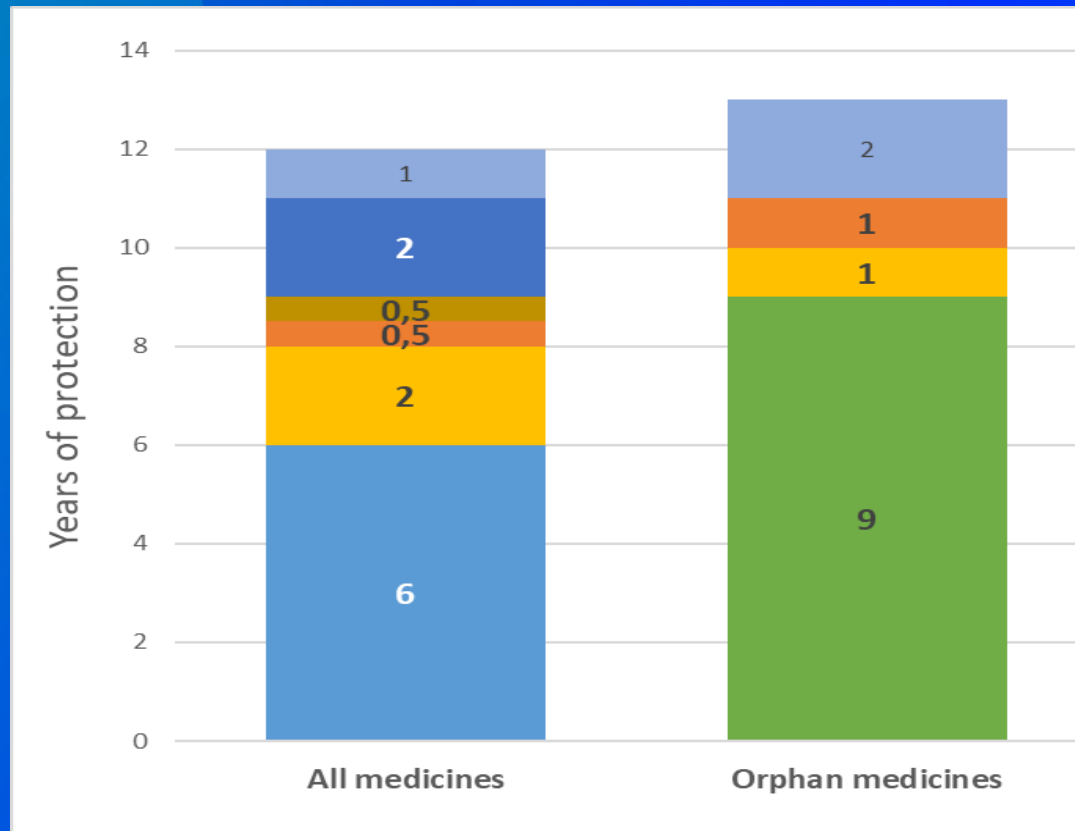
No one-size-fits-all incentive

Where a MAH holds more than one orphan marketing authorisation for the same active substance, those authorisations shall not benefit from separate market exclusivity periods

# Modulation of incentives- proposed changes for medicines for rare diseases (orphan medicines )

Modulation of data protection

Modulation of market exclusivity



max 12 years protection

max 13 years protection for orphan medicines



# A streamlined regulatory framework

- EMA granting designations
- EMA structure simplified
- Pre-authorisation support for promising medicines
- Faster EMA assessment and EC authorisation

# Affordability

## Current challenges:

Pricing, reimbursement and procurement of medicines is a **national** competence

High prices endanger national health systems' sustainability & **restrict patient access**

Lack of **transparency of public funding** is a growing issue

Lack of **streamlined coordination** among national authorities

## Proposed solutions:

**Earlier market entry of generics/biosimilars** to increase competition and reduce prices

Increased **transparency on public contribution** to R&D

Comparative **Clinical Trials** to support national decisions on pricing

Further support for **information exchange** between Member States (cooperation on pricing, reimbursement and payment policies)

# Paediatric medicines

# The Paediatric Regulation

## Results achieved:

- More clinical trials involving children;
- More and more trials and paediatric clinical developments completed;
- More medicines authorised for children or containing information on their use in children.

# The Paediatric Regulation (since 2006)

- Main instrument: obligation for pharmaceutical companies study all products in children (waivers possible) following a clinical development plan (PIP) agreed with EMA
- Rewards.



## Evaluation of the Paediatric Regulation

- PIP procedure adequate in all situations?
  - Waivers - products which may be useful for children?
  - Long deferrals.
- Development steered by adult needs;
- Some therapeutic areas still limited development;
- Differential availability in the various EU MS;
- Rewards, complex to obtain.

# Revision of the paediatric provisions

- Obligations to agree and conduct paediatric clinical studies (PIP) – rewards structure maintained;
- Step-wise and adapted PIP;
- Mandatory PIP on the base of the mechanism of action of a MP (same therapeutic area);
- Cap to the length of deferrals (extendible).

# Revision of the paediatric provisions

- Possibility for NGO to submit data for repurposing of medicine;
- 6 months SPC extension following PIP completion also for orphan medicines;
- EMA reorganization.

# Revision of the paediatric provisions

- Increased transparency on PIP conducted for discontinued medicines;
- Multi-stakeholders discussions about prioritisation of paediatric R&D in a pre-competitive environment.

---

# Thank you for your attention

#HealthUnion #EUPharmaStrategy